## LEGISLATURE OF NEBRASKA

## ONE HUNDRED FIRST LEGISLATURE

## FIRST SESSION

# LEGISLATIVE BILL 575

Introduced by Rogert, 16.

Read first time January 21, 2009

Committee: Government, Military and Veterans Affairs

### A BILL

1 1	FOR AN A	ACT relating to initiative and referendum petitions; to
2		amend sections 32-1404, 32-1412, and 84-205, Reissue
3		Revised Statutes of Nebraska; to change provisions
4		relating to investigation and prosecution of violations
5		relating to signers and circulators of petitions and to
6		placing measures on the ballot; to harmonize provisions;
7		and to repeal the original sections.

<sup>8</sup> Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 32-1404, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 32-1404 (1) A signer of an initiative and referendum
- 4 petition shall be a registered voter of the State of Nebraska on or
- 5 before the date on which the petition is required to be filed with
- 6 the Secretary of State and shall meet the requirements of section
- 7 32-630.
- 8 (2) A person who circulates initiative and referendum
- 9 petitions shall comply with the requirements of section 32-629
- 10 and subsection (2) of section 32-630 and with the prohibitions
- 11 contained in subdivisions (3)(a), (d), (f), and (g) of section
- 12 32-630.
- 13 (3) The Secretary of State, the Attorney General, and
- 14 the Department of Labor may share information pertinent to any
- 15 employment relationship, compensation method and structure, and
- 16 related information regarding any circulator of an initiative or
- 17 referendum petition and any person employing or contracting with a
- 18 circulator of an initiative or referendum petition to ensure that
- 19 any compensation paid for circulating a petition is in compliance
- 20 with subdivisions (3)(e), (f), and (g) of section 32-630.
- 21 (4) The Nebraska State Patrol shall have exclusive
- 22 jurisdiction to investigate a potential violation regarding a
- 23 signer or a circulator of an initiative or referendum petition,
- 24 including a violation committed by a sponsor of a petition, an
- 25 individual circulator of a petition, or a person that employs,

1 trains, organizes, authorizes, or independently contracts with an

- 2 individual circulator. The Nebraska State Patrol shall conduct
- 3 any investigation related to a potential violation regarding a
- 4 signer or a circulator of an initiative or referendum petition in
- 5 cooperation with the Secretary of State, the Attorney General, and
- 6 the Department of Labor.
- 7 (5) If the Attorney General determines there is probable
- 8 cause to prosecute a violation regarding the circulation of an
- 9 initiative or referendum petition based on the investigation of the
- 10 Nebraska State Patrol, the Secretary of State shall issue a cease
- 11 and desist order suspending the circulation of the petition by the
- 12 person alleged to have committed the violation.
- 13 (6) The Attorney General shall have exclusive
- 14 prosecutorial power regarding violations of this section and shall
- 15 prosecute all violations of this section to the fullest extent of
- 16 the law.
- 17 <u>(7)</u> The Secretary of State, the election commissioner, or
- 18 the county clerk shall not accept any signature on an initiative or
- 19 referendum petition gathered by a person who is subject to a cease
- 20 and desist order while such person is subject to such order.
- 21 (8) Any signature on an initiative or referendum petition
- 22 which is circulated or submitted for signature verification by a
- 23 person who is convicted of violating a cease and desist order under
- 24 this section or who is convicted of violating any of the provisions
- 25 referred to in subsection (2) of this section shall be rejected

1 and shall not be counted for purposes of verifying the number of

- 2 signatures on the petition.
- 3 Sec. 2. Section 32-1412, Reissue Revised Statutes of
- 4 Nebraska, is amended to read:
- 5 32-1412 (1) If the Secretary of State refuses to place on
- 6 the ballot any measure proposed by an initiative petition presented
- 7 at least four months preceding the date of the election at which
- 8 the proposed law or constitutional amendment is to be voted upon
- 9 or a referendum petition presented within ninety days after the
- 10 Legislature enacting the law to which the petition applies adjourns
- 11 sine die or for a period longer than ninety days, any resident may
- 12 apply, within ten days after such refusal, to the district court
- 13 of Lancaster County for a writ of mandamus. If it is decided by
- 14 the court that such petition is legally sufficient, the Secretary
- 15 of State shall order the issue placed upon the ballot at the next
- 16 general election.
- 17 (2) On a showing that an initiative or referendum
- 18 petition is not legally sufficient, the court, on the application
- 19 of any resident, may enjoin the Secretary of State and all other
- 20 officers from certifying or printing on the official ballot for the
- 21 next general election the ballot title and number of such measure.
- 22 If a suit is filed against the Secretary of State seeking to enjoin
- 23 him or her from placing the measure on the official ballot, the
- 24 person who is the sponsor of record of the petition shall be a
- 25 necessary party defendant in such suit.

1 (3) Such suits A suit under this section shall be

- 2 advanced on the court docket and heard and decided by the court
- 3 as quickly as possible. within ten days after the suit is filed.
- 4 The court shall issue a decision within fifteen days after the
- 5 <u>matter is submitted for decision.</u> Either party may appeal to the
- 6 Court of Appeals directly to the Supreme Court within ten days
- 7 after a decision is rendered. The appeal procedures described in
- 8 the Administrative Procedure Act shall not apply to this section.
- 9 (4) The district court of Lancaster County shall have
- 10 jurisdiction over all litigation arising under sections 32-1401 to
- 11 32-1416.
- 12 Sec. 3. Section 84-205, Reissue Revised Statutes of
- 13 Nebraska, is amended to read:
- 14 84-205 The duties of the Attorney General shall be:
- 15 (1) To appear and defend actions and claims against the
- 16 state;
- 17 (2) To investigate, commence, and prosecute any and all
- 18 actions resulting from violations of sections 32-1401 to 32-1417
- 19 related to initiative and referendum petitions except as otherwise
- 20 provided in section 32-1404;
- 21 (3) To consult with and advise the county attorneys, when
- 22 requested by them, in all criminal matters and in matters relating
- 23 to the public revenue. He or she shall have authority to require
- 24 aid and assistance of the county attorney in all matters pertaining
- 25 to the duties of the Attorney General in the county of such county

1 attorney and may, in any case brought to the Court of Appeals or

- 2 Supreme Court from any county, demand and receive the assistance of
- 3 the county attorney from whose county such case is brought;
- 4 (4) To give, when required, without fee, his or her
- 5 opinion in writing upon all questions of law submitted to him or
- 6 her by the Governor, head of any executive department, Secretary
- 7 of State, State Treasurer, Auditor of Public Accounts, Board of
- 8 Educational Lands and Funds, State Department of Education, Public
- 9 Service Commission, or Legislature;
- 10 (5) At the request of the Governor, head of any executive
- 11 department, Secretary of State, State Treasurer, Auditor of Public
- 12 Accounts, Board of Educational Lands and Funds, State Department of
- 13 Education, or Public Service Commission, to prosecute any official
- 14 bond or any contract in which the state is interested which is
- 15 deposited with any of them and to prosecute or defend for the
- 16 state all civil or criminal actions and proceedings relating to
- 17 any matter connected with any of such officers' departments if,
- 18 after investigation, he or she is convinced there is sufficient
- 19 legal merit to justify the proceeding. Such officers shall not
- 20 pay or contract to pay from the funds of the state any money for
- 21 special attorneys or counselors-at-law unless the employment of
- 22 such special counsel is made upon the written authorization of the
- 23 Governor or the Attorney General;
- 24 (6) To enforce the proper application of money
- 25 appropriated by the Legislature to the various funds of the state

1 and prosecute breaches of trust in the administration of such

- 2 funds;
- 3 (7) To prepare, when requested by the Governor, Secretary
- 4 of State, State Treasurer, or Auditor of Public Accounts or any
- 5 other executive department, proper drafts for contracts, forms, or
- 6 other writings which may be wanted for the use of the state and
- 7 report to the Legislature, whenever requested, upon any business
- 8 pertaining to the duties of his or her office;
- 9 (8) To pay all money received, belonging to the people
- 10 of the state, immediately upon receipt thereof, into the state
- 11 treasury;
- 12 (9) To keep a record in proper books provided for that
- 13 purpose at the expense of the state, a register of all actions and
- 14 demands prosecuted or defended by him or her in behalf of the state
- 15 and all proceedings had in relation thereto, and deliver the same
- 16 to his or her successor in office;
- 17 (10) To appear for the state and prosecute and defend all
- 18 civil or criminal actions and proceedings in the Court of Appeals
- 19 or Supreme Court in which the state is interested or a party. When
- 20 requested by the Governor or the Legislature, the Attorney General
- 21 shall appear for the state and prosecute or defend any action or
- 22 conduct any investigation in which the state is interested or a
- 23 party before any court, officer, board, tribunal, or commission;
- 24 (11) To prepare and promulgate model rules of procedure
- 25 appropriate for use by as many agencies as possible. The Attorney

1 General shall add to, amend, or revise the model rules as necessary

- 2 for the proper guidance of agencies;
- 3 (12) To include within the budget of the office
- 4 sufficient funding to assure oversight and representation of the
- 5 State of Nebraska for district court appeals of administrative
- 6 license revocation proceedings under section 60-498.04; and
- 7 (13) To create a Child Protection Division to be staffed
- 8 by at least three assistant attorneys general who each have five or
- 9 more years of experience in the prosecution or defense of felonies
- 10 or misdemeanors, including two years in the prosecution or defense
- 11 of crimes against children. Upon the written request of a county
- 12 attorney, the division shall provide consultation and advise and
- 13 assist in the preparation of the trial of any case involving a
- 14 crime against a child, including, but not limited to, the following
- 15 offenses:
- 16 (a) Murder as defined in sections 28-303 and 28-304;
- 17 (b) Manslaughter as defined in section 28-305;
- 18 (c) Kidnapping as defined in section 28-313;
- 19 (d) False imprisonment as defined in sections 28-314 and
- 20 28-315;
- 21 (e) Child abuse as defined in section 28-707;
- 22 (f) Pandering as defined in section 28-802;
- 23 (g) Debauching a minor as defined in section 28-805; and
- 24 (h) Offenses listed in sections 28-813, 28-813.01, and
- 25 28-1463.03.

Any offense listed in subdivisions (a) through (h) of 1 2 this subdivision shall include all inchoate offenses pursuant to 3 the Nebraska Criminal Code and compounding a felony pursuant to section 28-301. Such crimes shall not include matters involving 4 dependent and neglected children, infraction violations, custody, 5 6 parenting time, visitation, or other access matters, or child 7 support. If the county attorney declines in writing to prosecute 8 a case involving a crime against a child because of an ethical 9 consideration, including the presence or appearance of a conflict 10 of interest, or for any other reason, the division shall, upon the 11 receipt of a written request of the county attorney, the Department 12 of Health and Human Services, the minor child, the parents of 13 the minor child, or any other interested party, investigate the matter and either decline to prosecute the matter or initiate the 14 15 appropriate criminal proceedings in a court of proper jurisdiction. 16 For purposes of this subdivision, child or children shall mean an individual or individuals sixteen years of age or younger. 17 18 Sec. 4. Original sections 32-1404, 32-1412, and 84-205, Reissue Revised Statutes of Nebraska, are repealed. 19